

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

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THEODORE HOOKS,

Plaintiff,

v.

MICHAEL CHERTOFF, Secretary,  
Department of Homeland Security,

Defendant.

02:05-CV-01541-LRH-RJJ

ORDER

Presently before the court is defendant Michael Chertoff's ("Chertoff") Motion to Dismiss (# 13<sup>1</sup>). Plaintiff Theodore Hooks ("Hooks") has filed an opposition (# 15), and Chertoff replied (# 16).

**I. Factual Background**

During the time relevant to this litigation, Hooks was a screener for the Transportation Security Agency, an agency within the Department of Homeland Security. In November, 2003, Hooks was called a monkey by an employee. Following this incident, he filed an Equal Employment Opportunity ("EEO") Complaint and was placed on administrative leave for six weeks. No action was taken against the employee who made the alleged racial comment.

When Hooks returned to work, he was allegedly demoted. In addition, from January 17,

<sup>1</sup>Refers to the court's docket number.

1 2004, to approximately February 23, 2004, David Lamb, Transportation Security Supervisor,  
2 allegedly harassed, intimidated, and retaliated against Hooks by making monkey gestures and  
3 monkey sounds. As a result of this conduct, Hooks filed the present action alleging violations of  
4 Title VII of the Civil Rights Act of 1964.

## 5 **II. Legal Standard**

6 In considering “a motion to dismiss, all well-pleaded allegations of material fact are taken  
7 as true and construed in a light most favorable to the non-moving party.” *Wylar Summit P’Ship v.*  
8 *Turner Broad. Sys., Inc.*, 135 F.3d 658, 661 (9th Cir. 1998) (citation omitted). However, a court  
9 does not necessarily assume the truth of legal conclusions merely because they are cast in the form  
10 of factual allegations in plaintiff’s complaint. *See Clegg v. Cult Awareness Network*, 18 F.3d 752,  
11 754-55 (9th Cir. 1994). “While a district court must normally ignore those matters that lie outside  
12 the pleadings, it may consider: (1) documents physically attached to the complaint; (2) documents  
13 of undisputed authenticity that are alleged or referenced within the complaint; and (3) public  
14 records and other judicially noticeable evidence.” *Fleeger v. Bell*, 95 F.Supp.2d 1126, 1129 (D.  
15 Nev. 2000) (citations omitted).

16 There is a strong presumption against dismissing an action for failure to state a claim. *See*  
17 *Gilligan v. Jamco Dev. Corp.*, 108 F.3d 246, 249 (9th Cir. 1997) (citation omitted). “The issue is  
18 not whether a plaintiff will ultimately prevail but whether [he] is entitled to offer evidence in  
19 support of the claims.” *Scheuer v. Rhodes*, 416 U.S. 232, 236 (1974) (overruled on other grounds  
20 by *Harlow v. Fitzgerald*, 457 U.S. 800, 807 (1982)). Consequently, the court should not grant a  
21 motion to dismiss “for failure to state a claim unless it appears beyond doubt that the plaintiff can  
22 prove no set of facts in support of his claim which would entitle him to relief.” *Conley v. Gibson*,  
23 355 U.S. 41, 45-46 (1957); *see also Hicks v. Small*, 69 F.3d 967, 969 (9th Cir. 1995).

## 24 **III. Discussion**

25 Chertoff is seeking to dismiss this action arguing that Hooks has failed to state a claim  
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1 because he failed to timely exhaust his administrative remedies. In opposition, Hooks filed six  
2 exhibits that purportedly show he timely filed his administrative complaint.

3       The Code of Federal regulations require an aggrieved federal employee who believes he  
4 has been discriminated against on the basis of race, color, religion, sex, national origin, age or  
5 handicap to initiate contact with a counselor within forty-five days of the discriminatory action. 29  
6 C.F.R. § 1614.105. The forty-five day “time limit is treated as a statute of limitations for filing  
7 suit and is subject to waiver, equitable tolling, and estoppel.” *Johnson v. United States Treasure*  
8 *Dep’t*, 27 F.3d 415, 416 (9th Cir. 1994) (citing *Miles v. Dep’t of the Army*, 881 F.2d 777, 780 (9th  
9 Cir. 1989)); *See also Vinieratos v. United States Dep’t of Air Force through Aldridge*, 939 F.2d  
10 762, 767-68 (9th Cir. 1991) (“Title VII specifically requires a federal employee to exhaust his  
11 administrative remedies as a precondition to filing suit.”). A federal employees failure to timely  
12 initiate contact with a counselor can be fatal to his discrimination claim. *Id.*

13       In this case, Chertoff asks the court to take judicial notice of an administrative decision  
14 dismissing Plaintiff’s complaint and the final order on that complaint. Rule 201 of the Federal  
15 Rules of Evidence permits this court to take judicial notice of adjudicative facts. Fed. R. Evid.  
16 201(a). “A judicially noticed fact must be one not subject to reasonable dispute in that it is either  
17 (1) generally known within the territorial jurisdiction of the trial court or (2) capable of accurate  
18 and ready determination by resort to sources whose accuracy cannot reasonably be questioned.”  
19 Fed. R. Evid. 201(b). As materials from proceedings in other tribunals are appropriate for judicial  
20 notice, *Biggs v. Terhune*, 334 F.3d 910, 915 n.3 (9th Cir. 2003), this court will take judicial notice  
21 of these documents.

22       On August 5, 2005, an administrative judge dismissed Hooks’s Complaint for failure to  
23 initiate contact with an EEO counselor within forty-five days of the alleged discriminatory action.  
24 (Mot. to Dismiss (# 13), Decision Dismissing Compl., Ex. A.) The Department of Homeland  
25 Security affirmed the administrative judge’s decision on September 19, 2005. (Mot. to Dismiss (#  
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1 13), Decision Dismissing Compl., Ex. A.) The court finds that these judicially noticed facts do not  
2 conclusively show that Hooks failed to exhaust his administrative remedies. Although the  
3 administrative judge concluded that Hooks did not timely initiate contact with a counselor, the  
4 evidence relied on by the administrative judge is not before this court. Looking at the undisputed  
5 facts in the light most favorable to Hooks, the court cannot say, at this time, that it appears beyond  
6 doubt that Hooks can prove no set of facts in support of his claim that would entitle him to relief.  
7 In this case, the question of whether Hooks failed to exhaust his administrative remedies is better  
8 resolved in a motion for summary judgment.

9 IT IS THEREFORE ORDERED that Chertoff's Motion to Dismiss (# 13) is hereby  
10 DENIED.

11 IT IS SO ORDERED.

12 DATED this 22<sup>nd</sup> day of February, 2007.



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15 LARRY R. HICKS  
16 UNITED STATES DISTRICT JUDGE  
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